

Silver Jackets – Non-Structural Solutions

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Anthony Heddlesten, P.E., CFM Peoria Flood Area Engineer USACE, Rock Island District 10/16/2015





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Good Morning!

- Thanks for starting your day with Track 1!
- Engineer Disclaimer
- Death by PPT Disclaimer
- Government Employee Acronym Disclaimer (GEAD)









Agenda:



- National Silver Jackets Overview
- Illinois SJ Program
- Iowa SJ Program
- Toby
- Paul
- Questions



Who are the Silver Jackets?

- USACE
- FEMA
- ILDNR/IADNR
- NWS
- USGS

USDA

USDA/NRCS

HUD

EDA

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US Army Corps of Engineers ® Rock Island District

- ASFPM
- IEMA/IAHSEMD

FEMA









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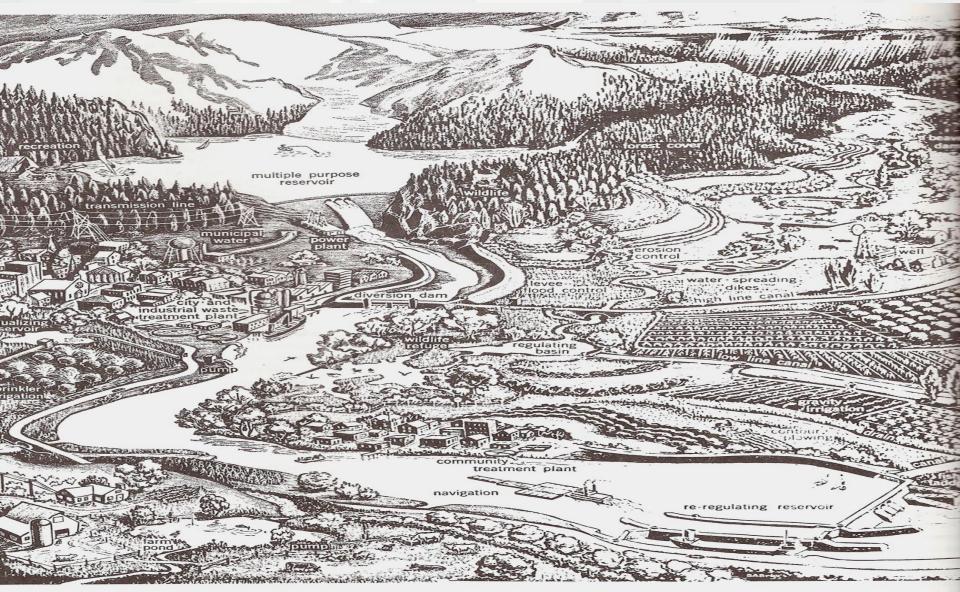
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Silver Jackets Program History

- Started as part of the National Flood Risk Management Program (~2006)
- Implementation started in the Summer/Fall 2008
- Illinois & Iowa among 1st, currently 44 active teams throughout the nation (Wyoming, Michigan, Vermont, Connecticut, Delaware, Hawaii & Rhode Island are developing)
- Brought leadership to Federal FRM initiatives
- Funding provided by IWR and USACE-HQ



Integrated Water Resource Management!



A Multiple-Purpose River Basin Development

(Reprinted from A Water Policy for the American People, The Report of the President's Water Resources Policy Commission, 1950

Pilot Projects

- Started in 2011 with 18 projects
- Goals
 - ► Collaboration
 - Interagency Effort
 - Implement State Mitigation Plans
 - Facilitate Integrated FRM Solutions
- Currently have started or completed 138 projects in 42 States + Washington DC

Pilot Projects

- Flood Risk Management 21 projects
- Levee Safety 12 projects
- Nonstructural 83 projects
- Other 4
- Initial Pilots 18



Investment

- FY11 \$1.154M
- FY12 \$1.956M
- FY13 \$2.676M
- FY14 \$2.212M
- FY15 \$3M
- FY16 \$6M



Goal & Selection Criteria

- Goal: Promote participation by USACE staff in small interagency projects undertaken in conjunction with other partners to achieve flood risk management benefits that could not be achieved by one party alone
- Selection Criteria:
 - 1. Directly protects life safety, reduces or stems increases in loss of property, and/or increases resiliency; or reduces future expenditures
 - 2. Promotes shared responsibility
 - 3. Addresses priority in State or Local Hazard Mitigation Plan
 - 4. Leverages partner resources AND is completed in collaboration with partners
 - 5. Increases innovation in evaluating nonstructural benefits, and/or advances development of policy, including non-monetary benefits



Demonstrable Outcomes

- Selection Criterion 1: Directly protects life safety, reduces or stems increases in loss of property, and/or increases resiliency; or reduces future expenditures
- Seeking:
 - Progression from assessment and awareness, through action, to reduced risk
 - Progression from what COULD happen to specific changes that WILL result (upfront project scoping engagement, including with those who have decision authority, helps ensure specific action)
 - Maximized project impact (measurable benefits)



Demonstrable Outcomes

 Selection Criterion 1: Directly protects life safety, reduces or stems increases in loss of property, and/or increases resiliency; or reduces future expenditures

Distinguishing Factors:

- Describing how partners are committed to permanently removing existing structures from harm's way (Think FRED)
- Describing how community action or commitment to action is tied to specific reduction in flood risk or flood-related expenditures
- Using multiple partners' programs in combination to achieve a greater, or more likely, reduction in flood risk or flood-related expenditures
- Specific identification of who plans to take action to achieve a result
- Unique proposals with outcomes suitable for wider application and a clear means for achieving that wider application



Demonstrable Outcomes

 Selection Criterion 1: Directly protects life safety, reduces or stems increases in loss of property, and/or increases resiliency; or reduces future expenditures

• Examples:

- Community adopted new ordinance for new buildings: BFE plus 2 ft (KS)
- Tribe requested assistance in starting first tribal Hazard Mitigation Plan (NV)
- Local landowner removed berm that was cutting off conveyance/floodplain, lowering flood heights and reconnecting habitat (NE)



Leveraging

- Selection Criterion 4: Leverages partner resources
 AND is completed in collaboration with partners
- Leveraging resources allows more comprehensive solutions in flood risk management
 - Interagency projects leverage partner resources; no single agency has sufficient funds or authority to manage flood risk alone
 - Resources: funds or in-kind services
 - USACE funding is not a grant: combines USACE labor with partner programs to achieve a greater whole
 - Leveraging demonstrates commitment of all partners to managing/reducing flood risk collaboratively

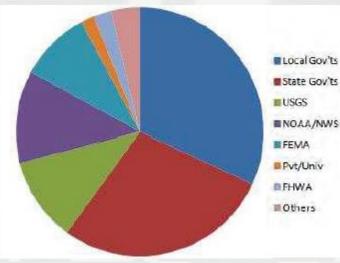


Leveraging

- Selection Criterion 4: Leverages partner resources AND is completed in collaboration with partners
- Distinguishing Factors:
 - Describing specific partner roles/tasks in conducting the project

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 Framing significant partner contributions to conducting the project (including but not limited to funding)



Each dollar invested by USACE leverages nearly another dollar from project partners



Illinois Silver Jackets

Lead for USACE – Chris Haring





Illinois Silver Jackets Pilot Studies

- Current Illinois Silver Jackets Studies (FY15):
- 1) <u>Coordination of Illinois Flood Risk Information Development,</u> <u>Utilization and Communication with the National Levee Database</u> (2015-16):
- 2) <u>Nonstructural Mobile Information Collection Application (MICA)</u> <u>Demonstration Project (2015):</u>
 - over 300 pts taken, aiding in flood fighting efforts (Spring-Summer 2015)
 - NWS using data to update flood impact descriptions
- 3) <u>Alexander Co. and Cairo, Illinois Area Levee Breach Analysis for</u> <u>Risk and Evacuation Planning:</u>
 - updating hydraulic models for the Mississippi and Ohio Rivers
 - use HEC-RAS 2-D model to simulate several breach inundation scenarios
 - emergency action planning and heightened community response



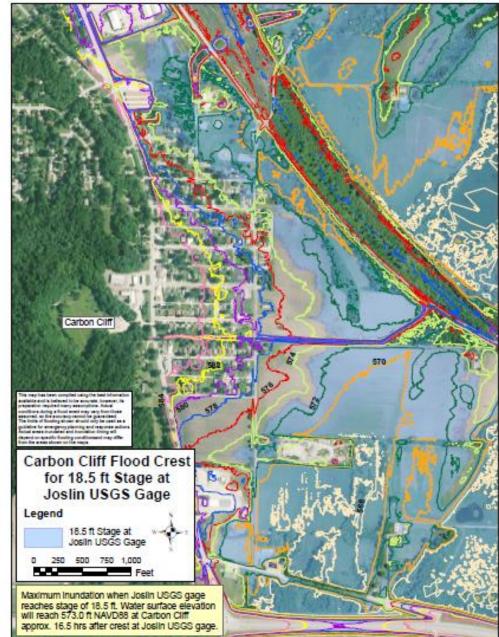
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IL Small Communities Flooding Operations Planning, Barstow and Carbon Cliff (FY14)

The development of topographic maps, inundation maps, and flood response plans were completed based on the community's needs.

The project leveraged the large amount of recently completed work (LIDAR data collection and hydraulic modeling) with a small incremental cost to organize the products into a comprehensive, collaborative community based flood operations planning tools.

Maximum Inundation for 18.5' Stage at Joslin USGS Gage



Major Milestones & Deliverables

Accomplished

- Initial Meeting w/ Barstow and Carbon Cliff: December 2014
- Sample mapping products reviewed by partners: March 2015
- Provided communities Final Report Products: April 2015
- Carbon Cliff webpage ~ <u>http://www.carbon-cliff.com/</u>
- EAP Handbook Template: Barstow/Carbon Cliff Flood Action Plan

http://www.mvp.usace.army.mil/Missions/CivilWorks/FloodRiskManagement/EmergencyActionPlanGuidebook.aspx

City Feedback – Timely product delivery! Available time for spring flood season!



Progress Toward Program Objectives

Supports Risk Communication and Evacuation Planning

Improve the protection of human life and safety Reduce Structural Damage

Flood Proofing Critical Infrastructure (City Hall, Police Dept, Houses Inundation Fringe)

Safety of flood fight personnel improved

Implement Nationwide for small flood prone communities where recent modeling / mapping products are available ~ cost effective flood preparedness planning

County updating Hazard Mitigation Plan / EAP w/ study products

Leverages Resources (USACE Project Budget: \$30,000)

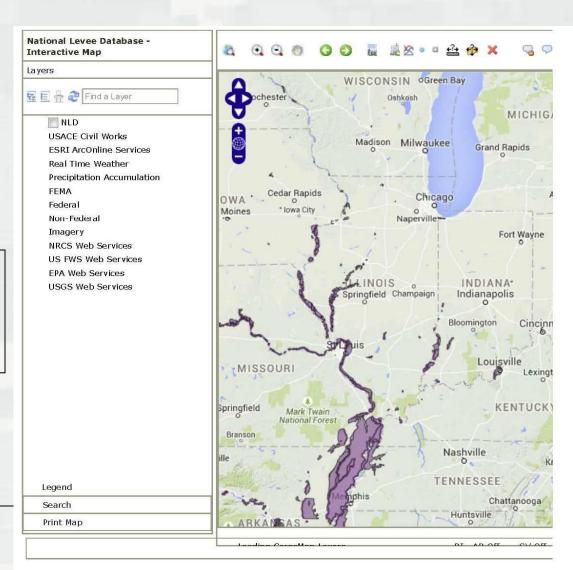
Agency	Investment	
Communities of Barstow and Carbon Cliff Emergency Action Partnership	Personnel / Risk Communication and Evacuation Planning \$150,000 State LIDAR data / Hydraulic model	
Rock Island Co EMA (Potential Stakeholder)	Personnel / Risk Communication and Evacuation Planning	



Rock Island District: Illinois SJ, Coordination of IL Flood Risk Information Development, Utilization and Communication with the NLD

The project will enhance Federal, State and local partnerships in conjunction with FRM activities associated with the NLD, FEMA (Risk Map), USACE, and State initiatives. The project will work to combine all FRM efforts in the State of Illinois by coordinating and updating the NLD for maintaining one comprehensive data set to be used for future flood risk mitigation efforts.

Chris Haring-Illinois Silver Jackets Lead Rock Island District August 6, 2015 Interim Project Review of Inter-agency Projects



Major Milestones & Deliverables



Major Changes:

No major changes have occurred

Accomplished

- IL FRM Meetings April 27, 2015
- NLD Conf Call June 26, 2015

Remaining:

- NLD Conf Call-(Aug 10th)
- NLD Webinar on updates (Sept 2015)
- Continued collaboration between NLD, MVR, FEMA and State of Illinois



Progress Toward Program Objectives

Overall

Addresses Expressed State Need

- The team is making progress towards goals of Regional FRM data coordination.
- Leverages Resources (USACE Project Budget: \$50K)
- Table of multiple agencies and their additional project investments

Agency	Investment
FEMA	\$20,000
State of IL	\$46,000
USACE	\$50,000

Reduces/Manages Flood Risk

The project will result in reducing FRM for the Federal and State Agencies involved as long as NLD can be manipulated to be accessible to all of the study partners.

Reduces Future Expenditures

 The project will lead to a template of how other States can coordinate with NLD to accomplish Region FRM goals

Results in Action by others

The result of the project will be a NLD that will be accessible to our State and Federal partners to use for Regional FRM activities

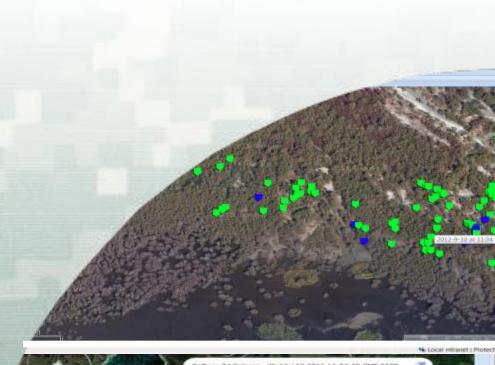


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IL Mobile Information Collection Application Demonstration Project ~ Phase I

This pilot project has established a standard operating procedure to provide the Illinois Emergency Management Agency (IEMA) and the Department of Natural Resources, Office of Water Resources, National Weather Service personnel log-in access to the mobile information collection application (MICA).

The pilot project Phase II would leverage MICA Phase I knowledge to develop and incorporate additional essential features such as sketch tool, photo geo-location documentation, data storage and retrieval.



Pie 2 Pie 3 Pie



MICA Approach



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Mobile Information Collection Application (MICA)

- MICA is a system which allows disconnected data collection using cheap/readily available USACE approved mobile devices (Android/iOS/Windows - tablets/phones)
- In a connected environment allows near real time viewing of collected data
- Digitally entered data saves time/money of manually entering data after the fact (handling data twice)
- Flexible to fit many missions without requiring new code



Major Milestones & Deliverables

Accomplished Phase I

- Received funding: March 2015
- Team Meeting: April 1, 2015 ~
- MICA Tablet field use by Team Members Apr-Sep
- Record Illinois River Flooding July 1,2,3, 2015!!!!!!
- Added IEMA Initial Damage Assessment Form

Remaining

Methodology refinements: Phase II ~ October 2015??



Progress Toward Program Objectives

Addresses flood risk to achieve goal of protecting life and property

Risk Communication and Evacuation Planning

Components to identify lead times, evacuation plans, quantities, equipment, materials, and personnel to respond to a flood event thereby shifting limited resources from planning to implementation.

Safety of flood fight personnel improved

Implement Nationwide efficiencies gained where data not readily available

Leverages Resources (USACE Project Budget: \$35,000) ERDC set-up/loan 15 MICA Tablets

Agency	Investment
Illinois DNR, IEMA, NOAA, FEMA,	Team Members Flood Risk Communication
15 Cities/Counties \$25,000 In-Kind	Team Members Flood Risk Communication



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Accomplishments to Date

Planned	Status/Accomplished	
MICA Smartphone application expansion to Apple and Windows	MICA Smartphone application expansion to Apple and Windows	
> Authentication	✓ Authentication	
MICA Version iOS/iPhone/iPad	MICA Version iOS/iPhone/iPad	
Sync while routing	 Sync while routing 	
Custom Overlays	 o Custom Overlays 	
Form Renderer Completion	 Form Renderer Completion 	
Common Operating Picture (COP)	Common Operating Picture (COP)	
≻Form Builder	✓ Form Builder	
≻Export Data	o Export Data	
>Authentication	✓ Authentication	
Form Data Query Tools	✓ Form Data Query Tools	
>Import Existing Point Data	 Import Existing Point Data 	
Project Management and Coordination	Project Management and Coordination	
>Quarterly Progress Reports	 Quarterly Progress Reports 	
>Overall Project Management	✓ Overall Project Management	

Illinois Silver Jackets Pilot Studies

Proposed Illinois Silver Jackets Studies (FY16):

1) <u>Nonstructural Mobile Information Collection Application (MICA)</u> <u>Demonstration Project-Phase II (2016) (MVR).</u>

2) <u>Upper Mississippi River System Hydraulic Model Update (2016)</u> (MVR/MVP)

3) RainReady Alert-Urban Flooding (2016) (LRC)

4) Fast Track to Borrow Tool (2016) (MVS-MVR)



Iowa Silver Jackets Program

Lead for USACE - Steve Rumple





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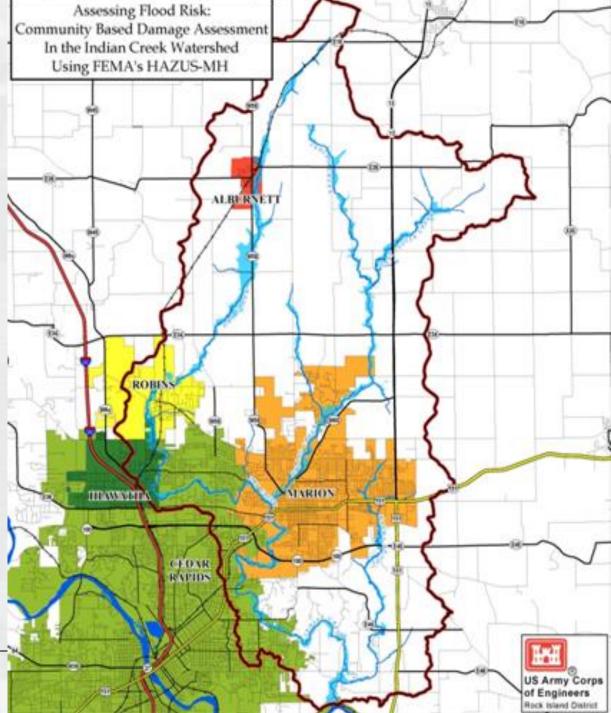
Iowa Silver Jackets Pilot Studies FY15

- 1) <u>Des Moines Evaluation of Urban Flooding Scenarios</u> <u>Study.</u>
- 2) <u>Iowa Bridge Sensor Rating Curve Demonstration</u> <u>Project Phase I.</u>



IA (MVR) Community Based Hydrologic Warning System for Indian Creek

Designed a flood warning system for the Indian Creek Watershed using existing observation infrastructure and modeling tools, and identified information needs necessary for creating a system capable of providing communities with adequate time for action.



Community	Population Affected by 1% & .2% Chance Event (Per Capita)	% of Community w/in the Floodplain
Alburnett	43%	17%
Cedar Rapids	20%	9%
Hiaw atha	25%	6%
Marion	13%	7%
Robins	30%	78%



Major Milestones & Deliverables

Accomplished

- Collaboration w/ Iowa Flood Center (Iowa Flood Information System for FWS data and display)
- Kick-off Meeting w/ Stakeholders: October 29, 2013
- Leveraged IFC personnel availability
- Shared preliminary results w/ Stakeholders
- IFC Web-based Action Levels & Communication System for Stakeholder Use September 4, 2014



Goals & Objectives

- Leverage all existing data to minimize cost of system development.
- Provide accurate and consistent rainfall, stage, and soil conditions on a reliable real-time basis.
- Display the data in a user-friendly format to local, regional, and federal agencies and the public to facilitate making decisions before, during and after storm events
- Reduce the risk of life loss, injuries, and property damage



Progress Toward Program Objectives

Addresses Need to Reduce the risk of life loss, injuries, property damage w/in the Watershed

Emergency Action Plans ~ Watershed Management Authority (5 communities w/in Linn Co.)

Component of the Iowa-Cedar NIWR/IWR DSS

Prototype Cyber Platform & Communication Project

FEMA Community Rating System Credits

Opportunities to Implement Nationwide

Leverages Resources (USACE Project Budget: \$70,000)

Agency	Investment In-Kind	
Iowa Flood Center NWS / USGS	Expand Iowa Flood Information System (IFIS) http://ifis.iowafloodcenter.org/ifis/main Adding Indian Creek FWS	\$25,000
ICWMA	Personnel / Implementation / Maintenance	\$25,000
Linn Co EMA	Personnel / Implementation / Maintenance	\$10,000



Iowa Flood Center IFIS Demonstration

http://ifis.iowafloodcenter.org/ifis/main/



IOWA FLOOD INFORMATION SYSTEM

The lowa Flood Information System (IFIS) is a one-stop web-platform to access community-based flood conditions, forecasts, visualizations, inundation maps and flood-related data, information, and applications

Watch IFIS Tutorial Video



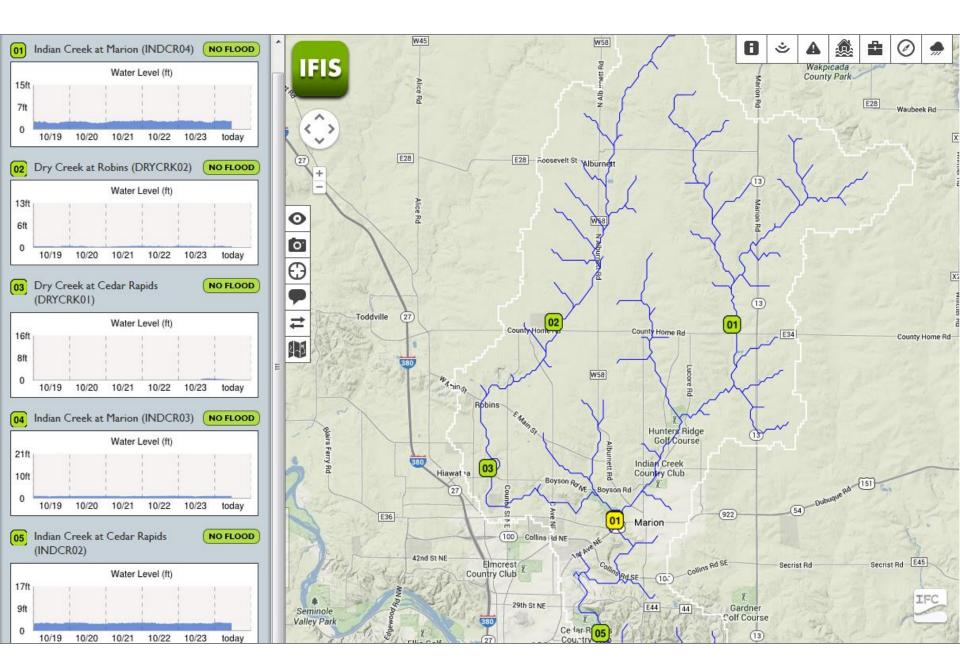
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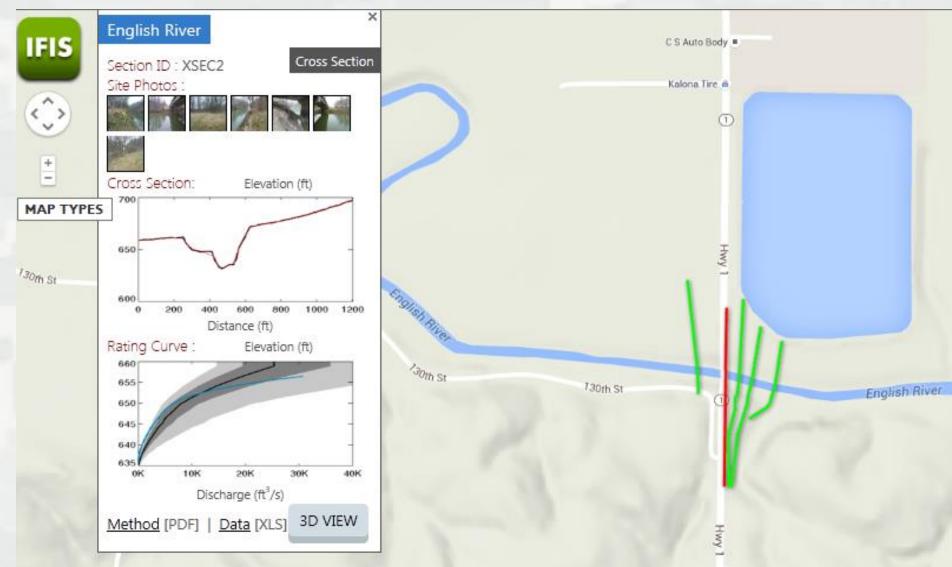
LAUNCH IFIS





Iowa Bridge Sensor Rating Curve FRM Demonstration Project ~ Phase I

This project leverages the existing IFC bridge sensor network (IFIS) data to demonstrate the need for rating curve development at bridge sensor locations. Study partners (USACE, IFC, NWS, USGS, IDNR, HSEMD) has prioritized state-wide rating curve needs and is developing a standard procedure for rating curve data collection by leveraging available data (lowa state LIDR data, bridge plans). The demonstration study products will be made available for flood preparedness planning.



Major Milestones & Deliverables

Accomplished Phase I

- Received funding: March 2015
- Team coordination / 5 sites selected / survey: April
- Preliminary results for team review: August
- http://ifis.iowafloodcenter.org/ifis/sc/ratingcurve

Remaining

- Team Review and Discussion: September
- Methodology refinements: October
- Phase II ~ double # of sites, refine methodology

Progress Toward Program Objectives

Addresses flood risk to achieve a shared goal of protecting life and property

Risk Communication and Evacuation Planning / Reduce Structural Damage

Complements Iowa Governor's 2014 Long Term Recovery Task Force

Safety of flood fight personnel improved

Implement Nationwide; efficiencies gained with where data is not readily available

Leverages Resources (USACE Project Budget: \$45,000)

Agency	Investment In-Kind \$45,000	
Iowa Flood Center and USGS	Personnel / Bridge Sensor Network / IFIS Website	
Iowa DNR, NWS, USGS, IFC, IDOT, HSEMD	Personnel / Risk Communication and Evacuation Planning	



Iowa Silver Jackets Pilot Studies FY16

- 1) <u>Iowa Bridge Sensor Rating Curve Demonstration Pilot</u> <u>Phase II (selected from June submissions)</u>
- 2) <u>Des Moines Evaluation of Urban Flooding Scenarios</u> <u>Study Phase II</u>
- 3) <u>Ecosystem Goods and Services Benefits of Non-</u> <u>Structural Flood Risk Management</u>
- 4) Agricultural Flood Risk in the Iowa-Cedar Basin



Questions?

Steve Iowa



Anthony Peoria FAE



Chris Illinois



